

Department of State

POLICY PLANNING STAFF

April 21, 1953

Dear Frank:

I have touched this up in various places, and, in accordance with your suggestions, I think it is now worded in such a way as not to look like a binding "treaty". You may want to show it again in its revised form to Mr. Dulles. It now partakes more of an internal State Department matter, establishing the responsibility and procedures of my office, but I hope that it will be accepted at the basis on which our relationships are to work. Unless you agree that this is what my office is suppose to be doing and undertake, as I am sure you will, to see that its spirit as well as its letter are followed in practice, very little will have been gained to bring order into these relationships--without which, as I have indicated orally, I see serious dangers ahead and without which, the constructive side, I do not see how we can make a useful contribution to the over-all mission.

I do not insist that this particular text, and no other, represents what my office is to do; it represents what I think we should do, but all I really want is clear agreement on both sides as to what is expected of us.

Unless you have further changes to suggest in this draft, I am ready to go ahead, whenever you say, with our proposed meeting with your principal people. For my part, I would propose to bring Dick Berry and Bob Strong to the meeting and outline briefly our division of responsibility and method of operation.

/s/
Outerbridge Murray

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HS/CSG-2438

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April 21, 1953

SUBJECT: Responsibility for State Department Guidance on
NSC 10/2 Activities

1. Under the direct supervision of the Under Secretary and the Deputy Under Secretary, Mr. Horsey is responsible for conveying to CIA foreign policy guidance on behalf of the Department of State on the planning and conduct of activities authorized by NSC 10/2. He represents the Department on the 10/2 Representatives Committee.

2. Such guidance will be conveyed to CIA through Mr Horsey's office. Other direct contacts between officers of the Department and of CIA on 10/2 activities for exchange of views and information will be encouraged on a limited scale. Such contacts should not be used to convey State Department guidance on specific proposed courses of action. Mr. Horsey's office will invariably be kept informed by the State Department officers concerned of the nature and extent of these contacts.

3. Mr. Horsey's office will request from CIA information in as much detail as is necessary for all political implications to be given full consideration. He will normally ask that requests for guidance, and particularly so in the case of new projects, be made in writing. Likewise, the policy guidance given will normally be in writing, either in the form of a memorandum from his office or of a memorandum of conversation initialed by his office.

4. In order to give CIA sound guidance and to present issues clearly to the Under Secretary or the Deputy Under Secretary for decision, Mr. Horsey will consult with senior officers of the Department of State on a strict need-to-know basis, but he will not withhold from policy-making officers information needed for the formation of sound judgments on their part. A record of the actions taken by his office will be kept by Mr. Horsey, and papers on 10/2 matters will not be filed elsewhere in the Department.

5. Any necessary communication by the State Department with Ambassadors in the field will be either by CIA channels or by "Official - Informal" letters passed through and filed in Mr. Horsey's office. The latter will of course not mention CIA by name or otherwise compromise the security of operations.

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